MINUTES WATER QUALITY MANAGEMENT ADVISORY COUNCIL August 9, 2016

Oklahoma Department of Environmental Quality Multipurpose Room Oklahoma City, Oklahoma

Official WOMAC Approved at October 4, 2016 Meeting

Notice of Public Meeting – The Water Quality Management Advisory Council (WQMAC) convened for a Regular Meeting at 2:00 p.m. at the Oklahoma Department of Environmental Quality (DEQ), 707 North Robinson, Oklahoma City, Oklahoma. The meeting was held in accordance with the Open Meeting Act, with notice of the meeting given to the Secretary of State on October 20, 2015. The agenda was posted at DEQ twenty-four hours prior to the meeting. Mr. Duane Winegardner, Chair, called the meeting to order. Ms. Quiana Fields called roll and confirmed that a quorum was present.

MEMBERS	PRESENT
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Robert Carr Brian Duzan Mark Matheson Jon Nelson Jim Rodriguez Steve Sowers Debbie Wells Terry Wyatt Duane Winegardner

DEQ STAFF PRESENT

Shellie Chard-McClary Mark Hildebrand Scott Cordell Jennifer Boyle Michelle Wynn Patty Thompson Mike Moe **Ouiana Fields**

MEMBERS ABSENT

Mike Paque Jeff Short

OTHERS PRESENT

Lynette Wrany, Court Reporter

Approval of Minutes from the January 12, 2016 Meeting - Mr. Winegardner called for a motion to approve the Minutes of the January 12, 2016 Regular Meeting, with the May 3 for approval of the Minutes line be strikethrough. Mr. Rodriguez moved to approve and Ms. Wyatt made the second.

	See trai		
Robert Carr	Yes	Steve Sowers	Yes
Brian Duzan	Yes	Debbie Wells	Yes
Mark Matheson	Yes	Terry Wyatt	Yes
Jon Nelson	Yes	Duane Winegardner	Yes
Jim Rodriguez	Yes		

DISCUSSION OF RULEMAKING FOR OCTOBER 4, 2016 WQMAC MEETING:

OAC 252:606 - OKLAHOMA POLLUTANT DISCHARGE ELIMINATION SYSTEM (OPDES) STANDARDS - Mr. Mark Hildebrand, Environmental Programs Manager of the WQD, stated that the DEQ staff is proposing to update the date of incorporation by reference for federal regulations. This includes the Electronic Reporting Rule; effluent limitation guidelines and standards for the steam electric power generating point source category; and discharges from the oil and gas extraction point source category to publicly owned treatment works.

See transcript pages 6 – 11

OAC 252:690 – WATER QUALITY STANDARDS IMPLEMENTATON – Mr. Hildebrand stated that the DEQ staff is proposing to update the date of incorporation by reference for federal regulations. This includes the Electronic Reporting Rule; effluent limitation guidelines and standards for the steam electric power generating point source category; and discharges from the oil and gas extraction point source category to publicly owned treatment works.

See transcript pages 11-13

DIRECTOR'S REPORT – Ms. Chard-McClary provided an update on other division activities, such as the budget and legislature. Ms. Chard- McClary called upon Mr. Michael Moe, Engineering Manager of the WQD, to give a presentation on the NPDES Program Update. Also, Ms. Patty Thompson gave a presentation on the PWS Program Update.

See transcript pages 13 – 61

NEW BUSINESS - None

ANNOUNCEMENTS – The next scheduled meeting is on Tuesday, October 4, 2016, 2:00 p. m. at DEQ.

ADJOURNMENT - The meeting was adjourned at 3:35 p.m.

Transcripts and Attendance Sheet are attached as an official part of these Minutes.

DEPARTMENT OF ENVIRONMENTAL QUALITY 2 REQUILAR MEETING 3 WATER QUALITY MANAGEMENT ADVISORY COUNCIL 4 6 6 7 7 8 8 9 10 11 12 12 13 14 14 15 16 17 18 18 19 19 10 19 10 10 11 11 11 12 11 11 12 11 12 12 13 14 15 16 17 17 18 18 18 18 18 18 18 18 18 18 18 18 18		WQMAC Meet:	ruc	0/3/2010	
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3 call this meeting to order. 4 This is the August 90, 2016 meeting of the 5 Water Qualky Management Advisory Council. And just 6 right off the bal., I ripped my rolator culf. I'm 7 going to be okay. By the October meeting, you guys, I 8 will be playing volleyball. But, in any case — 9 Mir. RODRIGUEZ. Is that a challenge? 10 CHAIRMAN WINEGARANDER. So, in accordance with 11 during 10 June			1		
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Quality Division Mr. Michael Moe, Engineering Manager, Waste Water Group, Water Quality Division Ms. Patty Thompson, Engineering Manager, Public Water Supply Group Ms. Quiana Fields, Board and Council Secretary Ms. FIELDS Ms. Wells? Ms. WELLS: Here. Ms. FIELDS: Ms. Wyatt? Ms. Wyatt? Ms. Wyatt? Ms. FIELDS: Ms. Wyatt? Ms. FIELDS: Ms. Wyatt? Ms. FIELDS: Mr. Winegardner? CHAIRMAN WINEGARDNER: Here. Ms. FIELDS: We have a quorum.	13	Ms. Shellie Chard-McClary, Director, Water			
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Public Water Supply Group 16	15	Ms. Patty Thompson, Engineering Manager,			
Secretary	16		'		
17 18 20 MS. WYATT; Here. 19 21 MS. FIELDS; Mr. Winegardner? 22 CHAIRMAN WINEGARDNER: Here. 23 MS. FIELDS; We have a quorum.	16				
21 MS. FIELDS: Mr. Winegardner? 20 22 CHAIRMAN WINEGARDNER: Here. 21 23 MS. FIELDS: We have a quorum.	17			•	
20 22 CHAIRMAN WINEGARDNER: Here. 21 23 MS, FIELDS: We have a quorum.					
21 22 CHARMAN WINEGARDINER. Here 23 MS. FIELDS: We have a quorum			-	_	
23 MS, FIELDS: We have a quorum.					
23 CHAIRMAN WINEGARDNER Okay Now Lassuma	22		23	MS, FIELDS: We have a quorum.	
	23		24	CHAIRMAN WINEGARDNER: Okay, Now, I assume	
24 25 we've all had the opportunity to review the minutes			25	we've all had the opportunity to review the minutes	

1 from the January 12th, 2016 meeting. Is there any 1 Discharge Elimination System Standards, In October we 2 discussion or comments or revisions to those minutes? 2 are proposing to update the date of incorporation by MR. HILDEBRAND: Duane, the thing that -- the 3 reference for federal regulations from July of 2015 to 4 only thing I see on here, Duane, is it says approved 4 July of 2016. And this will include the Electronic 5 at the May 3rd, 2016 meeting. And I'd just suggest we 5 Reporting Rule that we've talked about for years. And 6 part of that will be, by this December, we will have 6 approve with that line stricken. CHAIRMAN WINEGARDNER: Okay. 7 to be able to accept electronic reports, as well as R MR. HILDEBRAND: Because I think that was B furnish EPA some electronic reporting information, and 9 meant to be "to be approved" at that meeting, which we 9 also give them an implementation plan. 10 didn't have. So --10 And we've got a group. David Pruitt and his 11 CHAIRMAN WINEGARDNER: Oh, okay... Thank you... 11 group have been working on this. And we've had some 12 Are there any other changes to be noted? If 12 - some trial runs. We've had - I think OG&E's been 13 not, I will entertain a motion. 13 working on it with us, and a couple of other 14 MR, RODRIGUEZ: So move. 14 industries. And we plan on having some outreach 15 MS_WYATT: Second 15 throughout the state where we'll get people signed up CHAIRMAN WINEGARDNER: Thank you. 16 16 for the electronic process, go through it with them, 17 MS. FIELDS: Mr. Carr? 17 and then also hosting people here in our office. 18 MR. CARR: Yes. 18 either weekly or bi-weekly, to just get everybody up 19 MS. FIELDS: Mr. Duzan? 19 to snuff. 20 MR, DUZAN: Yes. 20 And then the next portion of this rule will 21 MS, FIELDS: Mr. Matheson? 21 not take place until December of 2020, which will be 22 MR. MATHESON: Yes 22 including electronic Notice of Intent submittal, 23 MS. FIELDS: Mr. Nelson? 23 Biosolids Report submittal, MS4, Separate Storm Sewer 74 MR. NELSON: Yes. 24 submittals and all of that. So, we've got a big 25 MS. FIELDS: Mr. Rodriguez? 25 hurdle here in December. And I think we're -- at MR. RODRIGUEZ: Yes: 1 least get a good start at it here. 2 MS, FIELDS: Mr. Sowers? And then another reference that's updated 3 MR. SOWERS: Yes. 4

3 here is the Effluent Limit Guidelines. Standards for MS. FIELDS: Ms. Wells? 4 Steam Power Generating Industry. Which this MS. WELLS: Yes. 5 establishes national limits on the amount of toxic MS. FIELDS: Ms. Wvatt? 6 metals and other harmful pollutants that coal-fired MS, WYATT: Yes. power plants are allowed to discharge. MS. FIELDS: Mr. Winegardner? And I think this will affected six of our CHAIRMAN WINEGARDNER: Yes, 9 power plants here in the state, six or so. I may be MS. FIELDS: Motion passed. 10 forgetting one. But the earliest this will take place CHAIRMAN WINEGARDNER: Thank you very much. 11 is 2018 to 2022, depending on when their permit comes Now the next thing, Mark is going to talk to 12 due. And we've been in - we've let the folks know 13 us with some discussion of rulemaking for the October 13 about it. I know we had - Mike's talked to them at 14 4th upcoming meeting. 14 EFO and everything and they're pretty - I mean, these MR. HILDEBRAND: Good afternoon, Is that 15 big power plants are pretty much up on what the rules 16 pretty loud? 16 are coming. I'm Mark Hildebrand and I'm the Environmental 17 But we're going to work with those six and do 18 Program Manager in the Water Quality Division, And I 18 whatever we need to do to help ease their pain as 19 just wanted to, as common that we do, we try and let 19 they're going to have to do some more treatment. And 20 you know ahead of time before we vote on some 20 I know at least one of our power plants is phasing out 21 rulemaking that's upcoming and we're trying to get 21 their coal-powered part of it. So, we'll work with 22 some done before our November Board that we'll vote on 22 them on that and work with EPA as well to try and -23 next October. And it's primarily update of 23 if they need some variances, we'll try and get that

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24 incorporation of our federal regs.

But for Chapter 606, the Oklahoma Pollutant

24 done.

And then the other update that's going to be

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11
  1 covered on this is the pretreatment standards that
                                                                                  Okay. Well, Mark, you got off easy on that
  2 prevent the discharge of pollutants in waste water
                                                                         2 one.
  3 from onshore unconventional oil and gas extraction
                                                                         3
                                                                                  MR. HILDEBRAND: All right.
                                                                                  CHAIRMAN WINEGARDNER: How about Item B, the
  4 facilities to publicly-owned treatment works. We've
                                                                         4
  5 not ever had anybody do that in Oklahoma, but it's on
                                                                         5 Water Quality Standards Implementation?
  6 there and that will tell them no. So, this will help
                                                                         6
                                                                                  MR. HILDEBRAND: The Water Quality Standards
  7 -- this is -- the intent is to help protect the
                                                                         7 Implementation. We plan to update -- that
  8 integrity of the, you know, the sewer plants, the
                                                                            October meeting, we plan to update the date of
    publicly-owned treatment works.
                                                                         9 incorporation by reference from July of 2015 to July
10
          And if anybody's got any questions on any of
                                                                        10 of 2016. And this includes those same incorporations
11 those federal rules -
                                                                        11 that we just went over.
          CHAIRMAN WINEGARDNER: What is unconventional
12
                                                                        12
                                                                                 And then also, another thing that we plan on
13 onshore production? Unless people are -- is that
                                                                        13 doing is just separating the two sections in our
14 where they take some of their water and put it in the
                                                                        14 rulemaking on the date of incorporation by reference.
15 waste -- in the public treatment system?
                                                                        15 And this will streamline future rulemaking, since the
16
          MR. HILDEBRAND: My best guess is that it's
                                                                        16 date of incorporation is often updated and the rules
17 the water that comes back out of the hole. You may
                                                                        17 incorporated aren't. So, that will eliminate having
18 know this better than anybody, Steve.
                                                                        18 to do that. In Chapter 606, we have it where we just
19
          MR. SOWERS: It's probably the produced
                                                                        19 change a sentence. And this, we've got to open five
20 water.
                                                                        20 pages, which isn't a huge deal. But while we're at
21
          MR. HILDEBRAND: Frac --
                                                                        21 it, we may as well make it easier is our thought.
22
          MR. SOWERS: Yeah, uh-huh.
                                                                        22
                                                                                 MR. DUZAN: I guess I have one question about
23
          MR. HILDEBRAND: Produced water that comes
                                                                        23 the electronic reporting. What's the time frame for
24 back out of the hole going to the sewer plant.
                                                                        24 that to actually - where the industries or whoever
25
          MR SOWERS: Yeah.
                                                                        25 will actually be required to start reporting that?
                                                                    10
                                                                                                                                            12
          MR. MOE: When EPA says unconventional
                                                                                 MR, HILDEBRAND: Well, the rule says December
 2 production, they're basically referring to fracing.
                                                                         2 21st, 2016. Now, these - let's just say you all pass
          CHAIRMAN WINEGARDNER: Okay.
 3
                                                                         3 these in November and the Board - in October and the
          MR. MOE: Fracing waste water will not be
                                                                         4 Board passes them in November. The rule won't
 5 allowed to be discharged to publicly-owned treatment
                                                                         5 actually take effect in the state rules until
 6 works.
                                                                         6 September of '17.
 7
          CHAIRMAN WINEGARDNER. Thank you.
                                                                                 But, in the meantime, I don't know really for
 8
          MS. CHARD-McCLARY: Can you identify
                                                                         B sure that we expect our folks are going to be ready by
 9 yourself?
                                                                         9 December 21st or if the EPA is even expecting that.
10
         MR. HILDEBRAND: And Mike was --
                                                                        10 But we're going to be working with them this fall and
11
          MS. CHARD-McCLARY: The court reporter can't
                                                                        11 getting up to speed and making sure our system that
12 get you.
                                                                        12 we've had a contractor working on for a few years, and
13
                                                                        13 a node that will take enough data come - what we've
          MR. HILDEBRAND: Oh, that was Mike Moe.
14
          MR, MOE: Yes, I'm Mike Moe, I'm the
                                                                        14 had trouble with is we can only get so much data
                                                                        15 across our network node. And I'm the last guy to talk
15 Engineering Manager for the Waste Water Group in the
16 Water Quality Division here at DEQ. And when EPA
                                                                        16 about computers. But we think we're getting that --
17 refers to unconventional production, they are,
                                                                       17 getting that straightened out. And then we're going
18 essentially, referring to fracing. So, fracing waste
                                                                       18 to do our outreach with all of the -- all of our
19 waters would not be allowed to be discharged to
                                                                       19 permit holders and also host training up here.
20 publicly-owned treatment works.
                                                                       20
                                                                                 And EPA's -- and once this happens, it will
21
         MR. HILDEBRAND: That's probably a good idea.
                                                                       21 cut down on our data entry and it will cut down on a
22
         CHAIRMAN WINEGARDNER: That's right, Right,
                                                                       22 lot of paper. But, getting to that point, it's been a
23
         Any discussion by the Council? Any other
                                                                       23 pretty rough stretch, but we're hoping to get there.
24 questions?
                                                                       24
                                                                                 MR. DUZAN: Okay.
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CHAIRMAN WINEGARDNER: Any other questions by

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Any discussion by the public? Any comments?

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1 the Council?
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- 2 Any comments or questions by the public?
- 3 Okay, Thank you, Mark.
- 4 MR. HILDEBRAND: You bet.
- 5 CHAIRMAN WINEGARDNER: The next one that
- 6 we've got is, all right, the Director's Report. This
- 7 is quick.
- 8 MS. CHARD-McCLARY: We wanted to take the
- 9 opportunity, since we knew you all would be coming,
- 10 and we wanted to talk about the rulemaking that was
- 11 coming up in October. But we knew there had been a
- 12 lot of things in the news water quality-related. You
- 13 know, for a long time I answered the question "How are
- 14 you?" with, "Oh, my gosh, did you hear there was lead
- 15 in drinking water in Michigan?", because those were
- 16 the questions we were getting by the dozens every day.
- 17 At the same time, we were dealing with all of
- 18 the budget issues at our state capitol and then the
- 19 federal budget discussions.
- 20 Because of those things, we thought today
- 21 would be a good time to take the opportunity to talk a
- 22 little bit about our state budget, some changes in
- 23 legislation, and then to have our engineering group
- 24 managers talk about some key points in the Drinking
- 25 Water Program and Waste Water Program, keeping in mind

- 1 agency is we've kind of done some reorganizing and
 - 2 rearranging of staff and staff duties, particularly in
 - 3 the Water Quality Division. We have shifted some
 - 4 vacant positions from one program to the other in
 - 5 order to address, particularly, our public water
 - 6 supply needs. At the same time that we've had these
- 7 cuts, we had an audit of the Public Water Supply
- 8 Program. We still don't have the final document. In
- 9 the draft that the contractor shared with us showed
- 10 that we are under staffed by 35 Drinking Water
- 11 positions. That's a number we're never going to see.
- 12 That's not going to happen. And what we've done is
- 13 moved some some three Waste Water positions into
- 14 our Drinking Water Program.
- 15 Some of the thing's that we are trying to
- 16 address, I know some of you may have heard about the
- 17 situation in Hugo, Oklahoma where we had significant
- 18 failures at the drinking water plant ranging
- 19 everything from the plant was not built to the design
- 20 plans and specs, certain pieces of equipment were
- 21 significantly smaller than they were supposed to be.
- 22 We had one operator who had been the cashier at
- 23 Wal-Mart before taking over running the water plant.
- 24 We had just an enormous amount of issues. And that
- 25 was a situation where, by the time all the dust

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1 those are evolving every day.

- I think one of the things Mike is going to
- 3 talk to you about is advanced notice of proposed
- 4 rulemaking that we learned about yesterday. So,
- 5 things are changing very quickly in a lot of our
- 6 programs.
- 7 I did want to just let you know with our
- 8 budget, we have seen a 34 percent decline in our
- 9 general revenue in the last four years alone. As
- 10 somebody who's been around since the agency was
- 11 formed, I think our general revenue is about a million
- 12 and a half, two million less than it was in 1993 when
- 13 we became an agency, which is a little scary to think
- 14 about sometimes.

- 15 We've had \$26 million taken from our
- 16 revolving fund and 3 million from the Used Tire
- 17 Recycling Fund that have been taken and placed in the
- 18 general fund for the state and appropriated elsewhere.
- 19 So, with those kinds of cuts, what have we
- 20 done and what are we continuing to do is the most
- 21 common question, because you don't see a lot of those
- 22 cuts. It's not -- you know, DHS we hear about all the
- 23 time and how many case workers are going to be
- 24 eliminated and some things along those lines.
 - Some of the things that we've done in the

- 1 settled, the contract operator paid \$955,000 in
- 2 penalties.
- 3 The goal was to take that money and give it
- 4 to Hugo to allow them to make improvements to their
- 5 water plant. However, that was part of the money that
- 6 we lost to the legislature and we were not able to
- 7 make that money available for the water plant
- B upgrades.
- 9 We've also seen a tot of cuts in our Land
- 10 Protection Program where we were working with the
- 11 County Commissioners on trash collection. We had a
- 12 contract all but signed with Wagoner County and OU on
- 13 some road testing and we were unable to continue with
- 14 that.
- 15 We've had a decline in the number of tire
- 16 clean up, those type projects that we typically do.
- 17 And we had to delay or potentially cancel a research
- 18 project that we had with OSU on waste water treatment
- 19 systems and innovative technology.
- 20 We have eliminated some of our septic system
- 21 installation grants that we made available to the
- 22 low-income individuals that have failing septic tanks
- 23 so we could reduce the amount surfacing sewage,
- 24 particularly around some of our water bodies. Those
- 25 are the kind of programs that, unfortunately, have

17 19 1 gone by the wayside. 1 to keep taking that money? You know, we think that environmental MS. CHARD-McCLARY: The legislature has the 3 protection is a public health issue and really is a 3 authority to -- to take whatever money the agencies 4 core function. So, we're trying to see what we can do 4 have. The agencies have restrictions. We can only 5 to kind of make the best of the funding that we do 5 spend NPDES waste water fees on a NPDES program or 6 have 6 Public Water Supply fees can only go to Public Water You all work with not only the Water Quality Supply program. The federal grant dollars, only the 8 Division, but Environmental Complaints and Local 8 state and EPA or the treasury can do anything with 9 Services and the State Environmental Laboratory. 9 those. 10 We've been looking at some ways that we can utilize 10 MS. WYATT: Is it going to affect our -- our 11 staff differently. In some cases, we had some 11 federal money coming in? MS. CHARD-McCLARY: Right now, we do still 12 functions that were being done by one division that 12 13 will now kind of be a shared function. But we've also 13 have the match that we need and we have not lost 14 recognized that, you know, we are going to dedicate as 14 federal dollars 15 much resources to drinking water as we can. That is a 15 MS. WYATT: Okay. 16 direct public health issue. MS. CHARD-McCLARY: I know some of the state 16 17 So, we know on the waste water side we may 17 agencies have, but we have not. 18 have a little bit longer permit issuance times. Our MR. RODRIGUEZ: I've got a couple of 18 19 technical assistance may not be as timely as we would 19 questions about the Hugo situation. 20 like, but we're going to try to continue to do as much 20 MS, CHARD-McCLARY: Yes. 21 of that as we can. 21 MR. RODRIGUEZ: When fines are levied, what 22 The Environmental Complaints and Local 22 is the requirement for the deposit of those fines? 23 Services Division is closing two or three more offices 23 What requirement does DEQ need to satisfy when that 24 and they're shifting staff around trying to cover 24 fine is paid? 25 those offices. 25 MS. CHARD-McCLARY. If it is a fine for 18 20 The lab will not be able to do as much 1 violation of a DEO rule or a federal rule that DEO 2 equipment replacement as they would like. We have 2 administers, that comes to the agency. And we could 3 about half the amount of money allocated with some of 3 use that money any way we determine. 4 the cryptosporidium monitoring that we have had in the As an agency, the decision was made back in 5 past. So, we're - everybody is kind of taking cuts 5 the '90s, and continues today, that we do not take 6 here and there, but we're trying to still, you know. 6 that money and use it for ongoing agency expenses. We kind of piece it together to make sure we do at 7 have accounts that we've established for small 8 least -- do the public health protection. So, that's 8 community assistance, for the septic tank replacement 9 kind of our focus on the budget, 9 for low-income individuals. We have things like that 10 Did anybody have any questions before I move 10 that we use that money. But when - there is no 11 to anything else? 11 restriction on what the legislature can do with that 12 MS. WYATT: Did that deplete part of -- the 12 money. 13 26 million and 3 million from the legislature, did MR. RODRIGUEZ: Is there any restriction on 13 14 that deplete those? 14 where you have to deposit it? 15 MS. CHARD-McCLARY: It didn't take them to 15 MS, CHARD-McCLARY: It goes in to the agency 16 zero, but it took it down to a point where it was 16 revolving fund. That is -17 difficult to predict whether we would - they continue 17 MR. RODRIGUEZ: Is that an absolute 18 to do that. It was going to be an issue in making the 18 requirement? 19 first payroll of the year, because we still, when MS. CHARD-McCLARY: We - in order for that 19 20 they're in session and we have balances, that does not 20 money to come to the agency, for us to give it to 21 take into account money that's encumbered or already 21 communities, it is an absolute requirement. We have, 22 basically spoken for in terms of salaries or ongoing 22 at times, been able to work it out where funds would

25 for us to do.

23 go from one entity to another and we would kind of do

24 it as a paperwork exercise. But that's very difficult

23 projects. So, it got a little tight at the end of the

MS. WYATT: Do they still have the authority

24 year.

WQMAC Meeting 8/9/2016 21 MR. RODRIGUEZ: My suggestion was going to be MS. CHARD-McCLARY; The fine has already been 2 that, if fines have been levied in a community, that 2 paid. That was paid by the contract operations 3 you get with a banking institution in that community 3 company. That's a multi-national corporation, so they 4 and work with the city to deposit that in a trust 4 did pay the fine. It was not levied against the city, 5 account for that project. 5 it was their contractor. MS. CHARD-McCLARY: We actually -- we tried MR. SOWERS: Is that contractor still doing 7 to do that through the establishing of basically an 7 business in Oklahoma? 8 escrow account and we were not authorized to do that А MS. CHARD-McCLARY: They are. MR. SOWERS: They are? MR. NELSON: An offshore account. 10 MS. CHARD-McCLARY: Yes. It makes me MR. RODRIGUEZ: Thank you. 11 nervous. 12 CHAIRMAN WINEGARDNER: Does the DEQ have the MS, CHARD-McCLARY: Any accounts that get 13 established like that, we have to have specific 13 authority then to make sure that that contractor has 14 legislative authority to do that and they have not 14 no further work in Oklahoma? 15 been inclined to do that. 15 MS: CHARD-McCLARY: No, we do not have that MR. NELSON: Shellie, the, what was it, 30 16 authority. 17 million out of the SRF, how much did they harvest out MR. SOWERS: Is there any additional bonding 17 18 or anything that could be required of that contractor? MS. CHARD-McCLARY: Well, the SRF, since 19 MS. CHARD-McCLARY: No. 20 that's the federal funding, that has not been taken. 20 MR. SOWERS: No? MR. NELSON: So, that's not taken, it is just 21 MS. CHARD-McCLARY: No, they are just like 22 everybody else. The one hook, I guess, that we have

22 MR. NELSON: Okav. 1 escalated quite a bit. There are multipliers: But, MS, CHARD-McCLARY: And but the state

3 revolving fund loan programs, they -- those cannot be 4 touched for anything other than the 5 federally-authorized purposes. But what has happened 6 with those on the drinking water side, 31 percent of 7 that money can go towards program administration. And 8 we've tried to keep that as low as possible, but, as 9 the general revenue goes away and the federal 10 requirements have increased, we find ourselves in the 11 upper 20s, as far as percentage of that money, going 12 to program implementation. MS. WYATT: What shape is the town of Hugo 13 14 in? Are they going to be able to come up to 15 standards? 16 MS. CHARD-McCLARY: Well, they are working.

MS. CHARD-McCLARY: The agency revolving

24 fund, which is our state-appropriated dollars and our

17 doing what they can with the funding that they have. 18 They have hired a different contract operations firm.

19 They are doing significantly better treatment than

20 they were doing before. But it's going to take them a

21 much longer time. Rather than having to come up with

22 only 60 percent, 70 percent of a project, they're now

23 having to come up with 100 percent of the funding.

24 MS. WYATT: Are they still going to have to

25 pay all the fine?

9 by the legislature.

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23

18 of the SRF?

22 revolving?

25 fee dollars.

23 is, under EPA's penalty policy that authorized states

25 another facility they operated, the fines would be

24 have to adopt, if they were to have non-compliance at

2 in this case, the actual calculated fine actually

3 exceeded the statutory maximum. So, we went with the

4 statutory maximum and then settled just under a

5 million dollars.

But I will tell you, you know, we are looking

7 at discharge monitoring reports and monthly operating

B reports we get from that company in plants that they

9 operate in order to, you know, just double check that

10 we do have some comfort there.. But they have the same

11 requirements as any other entity.

12 Okay. So, ready to move to legislation?

13 Okay,

14 So, more exciting, cheerful news. Actually,

15 we did have one piece of legislation that we were

16 really excited to have passed this year. And this

17 basically allows DEQ to directly contract with

18 non-profit organizations that provide technical

19 assistance for water and waste water systems.

20 We've historically contracted with Rural

21 Water Association for some operator training. And for

22 the first time last year, we were told we needed to go

23 through a bidding process and it took a long time to

24 get through all of those hurdles. So, now the agency

25 is authorized to contract with other non-profit

24

WQMAC Meeting 8/9/2016 25 1 organizations for some of that training. 1 clarification We've had a contract with Rose State, several We had a bill that made water a compelling 3 other entities that it just, all of the sudden, became 3 state interest. It seems pretty reasonable. I think 4 much more complicated and burdensome. So, this 4 everyone can agree that water is a compelling state 5 legislation, it took effect on July 1st, allows us to 5 interest. This bill actually came about in some of 6 do that contracting, which we rely on as our staffing 6 the discussions with the Right-to-Farm bill that is 7 has decreased. And it allows us to call on those 7 the initiative that will be on the November ballot. 8 entities when we have emergencies or need technical B And the way that that's worded is that, if there's a 9 assistance right away, and they have somebody an hour 9 compelling state interest, then there could be some 10 away and we're three hours away and it's Saturday 10 kind of state involvement in agricultural practices. 11 afternoon on a holiday weekend, which is when those 11 So, at this point, it doesn't really do 12 kind of things typically happen. So, that's something 12 anything. And I'm not totally sure that it -- what 13 that was very positive. 13 impact it has if that ballot measure passes or not. We also -- there was a change on coal ash on 14 14 But, that was one that got quite a bit of attention. 15 power plants. This is really a Land Protection 15 For those of you in Northeastern Oklahoma, 16 Division issue, but it just made our state statutes 16 you're well aware of the changes with the Scenic 17 Rivers Commission. That state agency was merged into 17 match up with what the federal requirements were. 18 rather than being more restrictive. 18 GRDA, Grand River Dam Authority, under their 19 On some of the agency coordination bills, we 19 environmental programs. So basically, it just picked 20 have Corp Comm and DEQ working together on 20 them up, moved Ed Fite over into environmental. The 21 applications for produced and marginal quality waters, 21 river rangers are in with the GRDA lake rangers, is 22 looking at some of those flow back waters from oil and 22 basically what that has done. 23 gas, also looking at some of the - not saline 23 The Corporation Commission was given 24 aquifers, but hard to treat for drinking water 24 emergency regulatory authority in cases of 25 purposes. So, we will be working with them on those 25 emergencies. They didn't have that authority. And, 26 1 issues. 1 you know, it was one of those things that everyone We're also - we have a bill for DEQ and the 2 just assumed and they took necessary actions, but now 3 Water Board working on aquifer storage and recovery. 3 they specifically have the authority. 4 This has gone on in a few states over the years. It's Something that does change a little bit, some 5 basically on -- some of the coastal states will inject 5 of the language that you all will see when we do

6 treated water in order to stop saltwater intrusion.

7 Texas has two or three areas around San Antonio where

8 they treat to drinking water standards and then inject

9 into a confined aquifer and then can pull that water

10 out later for use. That way it doesn't evaporate, you

11 don't lose as much of it.

12 Arizona has been doing this for quite some

13 time. Wichita, Kansas has a similar set up, except

14 they're doing it with flood or high flows in certain

15 rivers. They treat to drinking water standards and

16 then inject. And then they can pull water later for

17 drinking water purposes or other purposes.

So, that's something that we will be working 18

19 on for the next two or three years I'm sure. And you

20 all will be seeing rulemaking at some point.

21 We had a bill that clarified that the Storage

22 Tank Act only applies to petroleum. We had a lot of

23 discussions of, oh, my gosh, why does a drinking water

24 storage tank have to meet requirements that are

25 clearly set up for oil and gas. So, that was just a

6 rulemaking, there was a bill that required a statement

7 of the gist of the rule. So, now rulemaking rule

8 impact statements will state "The gist of this rule

9 is" and then there will be language. The idea was to

10 have kind of a straight-forward, easy-to-understand

11 language explaining the rule before it went into

12 whatever the technical details were.

13 MR. RODRIGUEZ: I'm not much of a speller.

14 Is that G-I-S-T or is that J-I-S-T?

15 MS. CHARD-McCLARY: You are correct.

16 G-I-S-T. It is a statement of the gist, which, you

17 know, I didn't really realize that was an actual word.

18 I'd heard it, but that is a statutory requirement.

19 So, we - our rule impact statements that we have

20 prepared for the October rulemaking has that statement

21 of the language in it.

A few years ago we went from a rule approval 22

23 process where, if the legislature took no action, the

24 rule was approved and went to the Governor. If the

25 legislature - they could disapprove a rule, but they

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1 had to take an action to do that. They changed that

- 2 requirement so that the legislature had to
- 3 affirmatively approve all rules in order for them to
- 4 go into effect,
- For the second straight year, they did not
- 6 take up the rules. And so, the Governor issued a
- 7 declaration regarding the agency rules, approving all
- 8 of them for the DEQ.
- 9 There were several bills that were related to
- 10 DEQ that did not make it through the legislative
- 11 process and to the Governor. One of them was to
- 12 revert to the former rules process, which is kind of
- 13 what's been happening anyway. But they did not vote
- 14 on that. It didn't get voted down, it just didn't get
- 15 voted on.
- 16 There was also a bill that would have allowed
- 17 the legislature to make changes to rules once they
- 18 were submitted to them, that they could make any
- 19 changes to whatever had been submitted. So, that did
- 20 not pass.
- 21 There was a bill that would authorize the
- 22 Office of Management and Enterprise Services to
- 23 reconcile agency funds. No one was ever quite sure
- 24 exactly what "reconcile the agency revolving funds"
- 25 meant or how that would work. It made it a long way

- 1 transparent in fees.
 - 2 And then there's a study on options for
 - 3 recycling produced water as an alternative to the
 - 4 Underground Injection Control Program. The goal is to
 - 5 bring in some of the nation's innovative recyclers to
 - 6 see what cost-effective methods are available. So,
 - 7 that will be interesting.
 - 8 Also kind of interesting as we move into the
 - 9 next legislative session is kind of a change in the
 - 10 legislature. You know, we had the term limits imposed
 - 11 a few years ago. So, this coming year, we'll have
 - 12 eleven Senators that have been term limited and one
 - 13 additional is not running for reelection. So, that's
 - 14 a pretty significant number of Senators that will be
 - 15 changing.
 - 16 There are 19 House of Representative members
 - 17 that are term limited and another 10 that have not
 - 18 chosen to run for reelection. So, if every incumbent
 - 19 wins, we will still have 41 new legislators next
 - 20 session. So, it's going to be very interesting.
 - 21 We also will have a new Speaker of the House
 - 22 a new Senate Pro Tem, a new Appropriations Committee
 - 23 Chair in the Senate and likely a new Appropriations
 - 24 Chair in the House. So, that's a lot of change and a
 - 25 lot of education on what all of the agencies do and

30

1 how they function. So, those are some things that

2 we'll be addressing as we move into the next session.

- 3 Does anybody have any questions on those
- 4 before I quickly cover one more item? You're all
- 5 looking at me like "please stop."
- 6 MS. WYATT: I'm just feeling really sorry for
- 7 you.

11

- 8 MS. CHARD-McCLARY: Well, I appreciate that.
- 9 CHAIRMAN WINEGARDNER: I appreciate your
- 10 balanced presentation.
 - MS. WYATT: Yeah.
- 12 MS, CHARD-McCLARY, Well, it you know,
- 13 hopefully, when it comes out it's a fittle more
- 14 politically correct than sometimes what's in my head.
- 15 Okay, I have one more item. Chris
- 16 Armstrong, the Director of the State Environmental
- 17 Lab, was unable to be here today and wanted me to just
- 18 let you know something that we may be talking about in
- 19 October or January, or we may not, depending on what
- 20 happens with EPA.
- 21 There is a method update rule, yet again. We
- 22 just did the Sufficiently Sensitive Scientific Method
- 23 update rules last year. There's another Laboratory
- 24 Methods update rule for the analysis of effluent. It
- 25 was proposed by EPA in February of 2015. According to

1 through the process, but it did end up dying before it

2 was voted on.

- 3 There was a bill that would require a super
- 4 majority in order for the legislature to transfer
- 5 funds from one agency back to the general fund, but
- 6 that did not pass.
- 7 There was a bill that would make any
- B federally-imposed rule subject to upfront legislative
- 9 review. We weren't sure how that was going to work or
- 10 play out either, but that did not pass.
- 11 And there was a prohibition on the Clean
- 12 Power Plan State Implementation Plan and Air Quality
- 13 without specific approval by the Governor and the
- 14 Attorney General. I'm not sure the details on where
- 15 that came from and what the goal was, but it did not
- 16 pass.
- 17 There are several interim studies that could
- 18 impact us. One is the agency realignment and paper
- 19 reduction streamlining effort. That's -- right now
- 20 all we know about them is kind of their descriptor.
- 21 but they will be occurring later this summer and early22 fall.
- 23 Agency fee-for-service threshold fees charged
- by various agencies and the cost of providing theservices would be examined. The idea being more

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- 1 Chris, they keep hearing soon it's going to be 2 published in its final form and that will start the
- 3 clock for the states to review and adopt.
 - Basically, the proposal is to revise and
- 5 include new analytical methods, revise existing
- 6 methods by voluntary consistent standard bodies, such And then, I also wanted to give you all an
- 7 as ASTM, and changes to clarify procedures for EPA 7 update on the status of the Water Reuse rules we're
- 8 approval nationwide and limited-use alternative test working on here at DEQ for indirect potable reuse.
- 9 procedures. And then amendments to the procedure for So, the MS4 remand rule, the proposed rule
- 10 the determination of the method detection limit. 10 was published January 6th of this year. The gist of
 - The method detection limit is the area that 11 this rule is that it would revise the procedures that
- 12 the lab expects there to be the most controversy and 12 we use -- that are used for issuing general permits to
- 13 the most impact. It's the smaller labs, particularly, 13 the -- for small and medium MS4s. EPA is proceeding
- 14 where we have under the NPDES program, individual
- 15 wastewater treatment plants can have their own lab and
- 16 do certain basic tests. This could change some of
- 17 that or make it more complicated for those smaller
- 18 fabs. So, right now it's maybe coming soon-ish. So,
- 19 the lab is not quite sure when we'll see it, but they
- 20 think in the next year we will definitely be seeing
- 21 rulemaking on the subject.

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- 22 And I will just tell you now, if you have
- 23 questions on that, I'm happy to write them down and
- 24 have Chris get back with you.
- 25 MR. HILDEBRAND: Fire away, Brian,

- 1 permit updates rule. And then we just recently
- 2 learned of a new rulemaking that EPA is considering
- 3 that it's just starting the process for, an advanced
- 4 notice of proposed rulemaking for Baseline Water
- 5 Quality Standards for Indian reservations.

- 14 with this rulemaking in response to a court remand.
- 15 which decided that the regulations for small MS4
- 16 general permits, as they currently existed, did not
- 17 provide adequate public notice and opportunity for the
- 18 public to or anybody to request a hearing on 19 issuance of those permits and also determined that the
- 20 EPA had failed to require permitting authority review
- 21 of best management practices established under those
- 22 general permits to ensure that they would reduce
- 23 pollutants to the maximum extent practicable.
- 24 Now, we're anticipating -- or EPA said that
- 25 they plan to have the final rule out some time in
- 34
- MR, DUZAN: I'll take it easy on you. 1
 - MS. CHARD-McCLARY: I appreciate that.
- That's all I have. And I will turn things
- 4 over to Mike Moe to talk about some NPDES program 5 update issues
- 6 MR. MOE Thank you, Shellie.
- As Shellie mentioned, I'm Mike Moe. I'm the
- 8 manager Engineering Manager for the Waste Water
- 9 Group here in the Water Quality Division. I do have a
- 10 PowerPoint slide show on the screen over here to my
- 11 side, if folks want to rearrange where they can maybe
- 12 see that a little easier.
- 13 MR. HILDEBRAND: There are seats over here.
- 14 MR, MOE: Well, anyway, I'm going to be
- 15 giving a summary of some current ongoing rulemakings.
- 16 at EPA and one here at DEQ. These will not come to
- 17 the Council for incorporation or adoption this year,
- 18 but they are likely to come to the Council next year
- 19 and we wanted to go ahead and give you all an update
- 20 at this time just because they could potentially have
- 21 big impacts on our programs here.
- So, at EPA we have three rulemakings that are 22
- 23 currently going on that we have been following. The
- 24 first one is the Municipal Separate Storm Sewer
- 25 System, or MS4, remand rule. Then there's the NPDES

- 1 October or November of this year. We have been
- 2 participating with ACWA and the other states, put
- 3 together comments on the proposed rule. As a result,
- 4 EPA is currently working on developing the final rule.
- 5 And we have participated in a face-to-face meeting
- 6 with EPA, some of the other states also participated
- 7 in that, to go over some of the proposed language for
- 8 the final rule.
- But, under the proposed rule, EPA would
- 10 propose to adopt one of three approaches to general
- 11 permit issuance for MS4s. The first approach would be
- 12 what they called the traditional approach, which is
- 13 kind of a standard approach that is used for most
- 14 general permits where all of the substantive and
- 15 enforceable permit requirements would be included in
- 16 the master general permit. And then, when facilities
- 17 apply for coverage, the Notice of Intent or NOI that
- 18 they submit would contain just basic identifying
- 19 information about the permittee.
- 20 And public notice under this approach, public
- 21 notice would occur only for the master general permit.
- 22 There would being no public notice for the notice of
- 23 intent, because they would not be involving any
- 24 changes to the permit conditions established in the
- 25 master general permit. This was EPA's preferred

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1 approach.

2 The second approach that they proposed is

- 3 what they call the procedural approach. And this is
- 4 similar to the approach we currently follow here in
- 5 Oklahoma. Under this approach the master general
- 6 permit would establish the framework and basic
- 7 requirements that facilities would have to meet and
- 8 that municipalities MS4s would have to meet. And then
- 9 the MS4s, when they applied for coverage under the
- 10 general permit, they would submit a more detailed NOI
- 11 that describes their proposed best management
- 12 practices and measurable goals that would become an
- 13 enforceable part of the permit, you know, basically to
- 14 show that they're achieving pollution reduction to the
- 15 maximum extent practicable,

16 These proposed BMPs and measurable goals that

- 17 would be included in the NOI, they would be subject to
- 18 state review and approval. And for states that have
- 19 delegated programs, then it would also be subject to
- 20 EPA review and approval.
- 21 And then once the state, you know, the state
- 22 or the EPA reviews the NOIs, the proposed BMPs and
- 23 measurable goals, they could require changes to those.
- 24 But once that's all finalized, then there would be a
- 25 second public notice basically under this approach.

- 1 participated in a face-to-face meeting up at EPA
 - 2 headquarters a couple of months ago to go to review
 - 3 some of the proposed language that EPA had developed
 - 4 and to comment on that and to try and help them out
 - 5 with coming up with the rules language.
 - One of the big questions that remains to be
 - 7 resolved is under this procedural approach, if the
 - 8 municipality makes some changes to the Best Management
 - 9 Practices that they use or makes other changes to
 - 10 their Storm Water Management Program, there is still
 - 11 kind of an open question of what level of change would
 - 12 trigger a requirement to do a formal permit
 - 13 modification.
 - 14 But EPA, you know, still is working that out.
 - 15 They've been, you know, playing it fairly close to
 - 16 their vest. Other than this one face-to-face meeting,
 - 17 they haven't really shared any details on, you know,
 - 18 what the final rule might look like. But, like I say,
 - 19 they are anticipating having a final rule out in
 - 20 October or November time frame for this year.
 - 21 Then we have the NPDES program updates rule
 - 22 which EPA proposed in May of this year. And it lays
 - 23 out a lot of revisions throughout the NPDES program.
 - 24 throughout the NPDES rules and multiple parts of 40
 - 25 CFR that deal with the NPDES program, basic program

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- There is a public notice when the Master General
- 2 Permit is issued. And then there would be a second
- 3 public notice when the NOI is finalized with all of
- 4 those additional municipality-specific enforceable
- 5 permit requirements.
- 6 And then the third approach that they have
- 7 proposed is what they called the state approach where
- 8 the state could choose to follow either option 1 or
- 9 option 2 or some mixture or hybrid of both.
- 10 In the proposal, the rules language was fully
- 11 fleshed out only for the traditional approach. For
- 12 these other approaches, you know, just laid out kind
- 13 of the framework, proposed framework, but did not
- 14 propose actual rules language. That gave the states a
- 15 lot of concern, because they didn't feel like they
- 16 could fully evaluate the alternatives when we didn't
- 17 have rules language for everything.
- 18 So, and the final rule, looks like EPA will
- 19 be going with an approach where the states would have
- 20 the option to adopt either, well, you know, the
- 21 traditional approach or follow the procedural
- 22 approach. And they have been working on fleshing out
- 23 the rules language for that second alternative, the
- 24 procedural approach,

25

So, as I indicated, we and a few other states

- 1 requirements, state-specific program requirements,
- 2 procedures for decisionmaking, et cetera,
- 3 Again, EPA is anticipating -- their goal is
- 4 to have their final rule out in October or November of
- 5 this year. The proposed revisions to the rules the
- 6 rules revisions that they've proposed are much too
- 7 lengthy, much too detailed to go through in great
- detail here. But just as kind of an overview, the
 proposed rule does propose some updates to permit
- 10 application requirements.
- 11 Probably the biggest ones there would be that
- 12 for new facilities that are just starting up and so
- 13 they don't necessarily have, you know, have not
- 14 started discharging yet and don't have actual
- 15 discharge data, the time frame for them to provide
- 16 that data is reduced from the current 24 months after
- 17 commencing discharge down to 18 months after
- 18 commencing discharge.
- 19 And for existing facilities when they submit
- 20 renewal applications, the time period for effluent
- 21 data that they summarize and provide in the permit
- application is getting longer, going from two or threeyears' worth of data, that's to be summarized to 4.5
- 24 years or, essentially, summarizing all the discharge
- 25 data for the previous permit cycle.

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The proposal – the proposed rule also tays

2 out a lot of additional details and specifications for

3 factors that have to be considered and documented in

4 development of water quality-based limits from the

5 first step of doing reasonable potential analysis to

6 determine if limits are needed and then through the

7 development process of those water quality-based

8 limits.

14

9 Here we feel like we are already doing most

10 of the things that they have proposed in the rule.

11 But, you know we may have to provide additional -

12 some additional justification in developing our water

13 quality-based limits for permits.

There is also the potential that, well, in

15 the proposed rule it says that we have to consider all

16 relevant qualitative and quantitative information in

17 developing water quality-based limits. And that could

18 mean that we - that we might end up imposing more

19 water quality-based limits than we have in the past

20 where we don't have actual, you know, don't yet have

21 actual quantitative effluent data. You know, so, you

22 know, we might end up having to - as a result having

23 to impose more water quality-based limits based on a

24 - if a similar facility has a water quality-base

25 limit, you know, we might have to consider that as

1 permits. And what that would do would be, it would

2 trigger their ability to object to the permits. And

3 if they were to declare a permit, an

4 administratively-continued permit, to be a proposed

5 permit and we didn't get a new draft permit out in

6 time, then they could object to that proposed permit

7 and potentially take over permit issuance themselves.

B And so, you know, none of the states are in

9 favor of that. We, you know, feel like it's a big

10 additional administrative burden. You know, we feel

11 like there are already systems in place, initiatives

12 in place, to deal with those situations. We, in

13 Oklahoma, currently, we only have about a dozen

14 permits out of, you know, 6 or 700 permits that have

15 been expired for more than two years. So, you know,

16 we don't really see this as being a big problem here.

17 And we just don't see it as being very effective,

18 because, you know, if EPA -- you know, they have

19 trouble getting all the permits that they're currently

20 responsible for issued, states' permits reviewed. How

21 are they going to take on this additional burden and

22 get these permit renewals out any faster?

23 You know, so, that's one of the key points

24 that the states and ACWA have commented on. We'll see

44

25 how EPA responds to that.

42

1 qualitative data that would justify a water

2 quality-base limits in a new facility.

3 The proposal also would incorporate

4 additional anti-backsliding provisions, language from

5 the Clean Water Act. Basically, you know, that's

6 pretty much already being followed. It just hasn't

previously been incorporated in the CFR. So, we don't

8 see any significant change there.

Probably the most controversial, most

10 contested, or the proposed change that the states

11 certainly are least happy about, is the EPA has

12 proposed some new provisions for

13 administratively-continued permits. And that is

14 where, you know, a five-year permit - you know, the

15 permits we issue are good for five years and then we

16 have to do a permit renewal, issue a renewal permit.

17 Well, as long as the facility gets their renewal

18 application in on time, if we aren't able to get the

19 new renewal permit issued before the existing permit

20 expires, then that old permit is administratively

21 continued, stays in effect, until such time as we do

22 get a new permit issued.

23 Under this proposal, EPA would have the

24 authority to designate certain of those

25 administratively-continued permits as proposed

Another proposed change would revise public

2 notice procedures. On its face it seemed like this

3 would be a good change, because it allows for

4 additional flexibility in dealing with the public

5 notice requirements, would allow states to provide

6 public notice through their website in lieu of

7 newspaper publication. Currently, you know, we do

8 both newspaper publication and publication on our

9 website when we have a permit that's being issued or

10 going out to public notice.

11 But the problem with this proposed change is

12 that, if a state does opt to go with public notice on

13 their website in lieu of newspaper publication, that

14 would trigger an additional requirement for the state

15 to basically post all of their permits on the website

16 for the full life the permits, the fact sheet and the

17 supporting documentation for the full life of that

18 permit, And so, that would be a big, big burden of

19 additional information that we would have to put up

20 and maintain on our website.

21 And then the rule also lays out a lot of

22 additional details and specifics on what information

23 has to be included in the fact sheets that go along

24 with the individual and general permits that we

25 develop. The fact sheets explain how the permit

1 conditions were developed, what rules apply, and

2 basically all of our decisionmaking.

Again, we feel like our fact sheets pretty

4 much follow, you know, all of the additional

5 requirements that EPA is proposing. But we may still

6 have to, you know, make some tweaks, maybe, you know,

7 provide some additional justification for certain

8 aspects of our permitting.

Then the latest thing that we just learned of

10 very recently is EPA has announced that they are

11 planning to do an advanced notice of proposed

12 rulemaking for baseline Water Quality Standards for

13 Indian reservations. We just had a webinar with EPA.

14 the other states and ACWA yesterday. You know, the

15 title of this rule is a little bit misleading, because

16 it says Indian reservations. But it would apply not

17 only to Indian reservations, which we don't have in

18 Oklahoma, but would also apply to Tribal trust lands,

19 which we do have in Oklahoma. And it would propose

20 nationwide baseline Water Quality Standards for Tribal

21 lands where the Tribes have not yet developed their

22 own Water Quality Standards and where EPA has not

1 information. We will be watching this rulemaking very

3 impact here in Oklahoma and in other states that have

6 that just provided some very basic information on what

7 EPA is thinking about with this rulemaking and some

9 outreach session at a breakfast at the ACWA annual

B timelines. They are planning on doing another

As I mentioned, there was a webinar yesterday

2 closely, because it could have, potentially, a huge

23 approved Water Quality Standards.

24 As I indicated, this is a very recent

25 development and we don't have a whole lot of

You know, last year we worked with the OWRB

2 to -- and our Water Quality Standards work group or

3 subcommittee to develop a new designation for - in

4 the Water Quality Standards for Sensitive Public and

5 Private Water Supplies Reuse, or SWSR. Currently, we

6 have Sensitive Public and Private Water Supply

designation, which essentially, except for storm

water, basically prohibits any new discharges or

9 increase in existing discharges to the lakes that have

10 been designated as SWS.

11 This new designation would allow for

12 municipalities to petition to have lakes reclassified

13 under this SWS-r designation, which would basically

14 allow - maintain the same prohibitions on discharge.

15 except for allowing for discharge of treated municipal

16 waste water for reuse.

17 So, that has been approved by the legislature

18 for the Water Quality Standards, OWRB's Water Quality

19 Standards, which are currently awaiting EPA approval.

20 And then, once the EPA has approved the latest Water

21 Quality Standards updates, that would go into effect

22 and be available for municipalities to petition OWRB

23 to make that change.

24 Our Water Quality Standard subcommittee

25 continues to meet on a monthly basis to work on

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1 rulemaking. That subcommittee consists of

2 representatives from DEQ, OWRB, consultants who have

3 expertise in water reuse and some municipalities. In

4 developing rules for indirect potable reuse, the

5 subcommittee has reached consensus on some aspects.

6 such as requirements for log removal, disinfection.

7 for viruses. And we continue to have ongoing

8 discussions

Right now, the main focus is on discussions.

10 on whether we should go with a technology-based

11 approach or essentially we would say that for indirect

12 potable reuse you have to use these specific

13 technologies and those would be protective of the

14 water, both the receiving water and the public water

15 intake, or whether to go with a pollutant

16 concentration-based approach where we would say

17 essentially, you know, that you have to meet these

18 concentration limits on different pollutants. And

19 then municipalities would be able to - potentially be

20 able to select different technologies as long as they

21 ended up meeting those final limits.

22 So, we're not anticipating coming forward

23 with a rulemaking on this this year. We are aiming to

24 have rules ready for next year and we do anticipate

25 having a more detailed update on this rulemaking at

10 meeting in Seattle next week on the 17th. Shellie 11 will be participating in that meeting. Then they plan 12 on doing another joint ACWA and ECOS webinar on 13 September 1st. Their hope is to have this kind of 14 public - the publication of the advanced notice of 15 proposed rulemaking — that's a real mouthful — by 16 the end of this calendar year. And that would, 17 basically, solicit comments on, you know, the key 18 issues being considered for rulemaking and whether EPA 19 should proceed with that rulemaking.

20 So, you know, this could potentially play out 21 over the next year or two. So, we will be following

22 that very closely.

4 Tribat lands.

23 And then, finally, I wanted to just briefly

24 give an update on some of the work we've been doing

25 here at DEQ for rulemaking for Indirect Potable Reuse.

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- 1 our next at the next Council meeting.
- 2 So, with that, does anybody have any
- 3 questions on any of the material I've covered?
- 4 CHAIRMAN WINEGARDNER: One. One comment.
- 5 The ---
- 6 MS. CHARD-McCLARY: Duane Mike, can you
- 7 give him the mic? The court reporter can't hear you.
- 8 In dealing with Indian trust lands and Tribal
- 9 lands, the way things are the way things are the
- 10 properties are distributed here in Oklahoma, that's
- 11 going to be a real chore, because you've got trust
- 12 lands intermixed with private lands. Very, very
- 13 confusing.
- 14 MS, CHARD-McCLARY: This is Shellie
- 15 Chard-McClary, Yes, The movement between what are
- 16 the State of Oklahoma standards and what standards
- 17 could potentially apply on Tribal land, it does get
- 18 interesting. We looked at this about 10 years ago.
- 19 plus or minus, when EPA was considering something
- 20 similar and we had several Tribes looking at doing
- 21 their own Water Quality Standards.
- 22 There was one municipality that we just
- 23 randomly picked. The discharge would go through a
- 24 total of nine Water Quality Standards changes in the
- 25 area that we have to consider when we develop permit

- 1 concerns about fish consumption, whether it's a whole
- 2 fish or only parts of the fish. And we don't know for
- 3 sure what that's going to be. But that was kind of
- 4 the Water Board's first reaction, was how many parts
- 5 of a fish make a whole fish and some things along
- 6 those lines.
- 7 So, it's early, but we're going to hear a lot
- 8 about it, I think.
- 9 CHAIRMAN WINEGARDNER: I think we need to go
- 10 back over there. We have got another one.
- 11 MS, CHARD-McCLARY: Yeah. And Patty is going
- 12 to talk about Public Water Supply. Hopefully, it
- 13 won't be quite as technical.
 - MS, THOMPSON: Intense.
- 15 MS, CHARD-McCLARY: Intense. That's a good
- 16 word,

14

- 17 MS, THOMPSON: Yeah. This is going to be
- 18 fun. There's pictures. It's colorful.
- 19 Okay. Well, let's go ahead and get started
- 20 so that we can get through here. I'm Patty Thompson.
- 21 I'm the Engineering Manager for the Public Water
- 22 Supply Group. That's everything to do with drinking
- 23 water.
- 24 We're located on the 8th floor on the south
- 25 side. We just recently got all the sections together.

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- 1 limit. So, we would be looking at nine different
- 2 Water Quality Standards and then trying to determine
- 3 what an appropriate permit limit was. So it has the
- 4 potential to be very convoluted and difficult,
- 5 About the only thing that EPA did state or
- agree was that individual allotment lands would not be
 considered in the Tribal Water Quality Standards, that
- 8 they would continue to be under the State of Oklahoma
- 9 or whatever the state authority is.
- 10 So, we wouldn't have to deal with every
- 11 allotment, but we would be dealing with discharges
- 12 that would be impacted. If it's just a federal
- 13 standard, then we'd be looking at two, the Oklahoma
- 14 and whatever the federal. But once there is the
- 15 federal standard, then we would anticipate seeing
- 16 potentially the Tribes using that as a jumping off
- 17 point for their own Water Quality Standards.
- 18 The one significant concern, along with the
- 19 complicated, convoluted regulatory scheme, EPA is at
- 20 this point considering proposing a new designated
- 21 beneficial use that we have not seen before and its
- 22 Tribal and cultural significance. They can't really
- 23 tell us exactly what that means at this point. But
- 24 the Water Board in some discussions late yesterday
- 25 after the conference call said, Well, there is some

- 1 So, now we've got a nice a lot of communication
 - 2 between the three sections, because we deal with each
 - 3 other every single day.
 - And those sections is the Public Water Supply
 - 5 Engineering and Field Inspection section. And, as you
 - 6 know, Kay Coffey, she's the manager for that. The
 - 7 Public Water Supply Compliance Section, Michele Welsh
 - 8 is the manager for that section. The Drinking Water
 - 9 State Revolving Fund, Greg Carr is the manager for
 - 10 that section. And we have the Capacity Development
- 11 Program, which Brandon Bowman is the coordinator for
- 12 that.
- 13 On staffing, we have eleven engineers and one
- 14 engineer vacancy, which is almost fully staffed. Our
- 15 Compliance Section, we have eight environmental
- 16 specialists. And we have one secretary vacancy, she
- 17 just took a job to go teach school. The DWSRF section
- 18 is fully staffed.
- 19 And so, we do have to do a few things about
- 20 rules. So, the Revised Total Coliform Rule effective
- 21 April 1st of 2016, we received primacy in December of
- 22 2015. And the purpose of this rule is to reduce the
- 23 potential pathways of entry for fecal contamination
- 24 into distribution systems.
- 25 So, the PWS Engineering and Compliance

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- 1 Sections, they hosted 22 workshops across the state in
- 2 early 2016. They had 2,000 attendees. And the rule,
- 3 very quickly, requires new site plans to do a Level 1
- 4 assessment if they exceed a certain amount of total
- 5 coliform, and then a Level 2 assessment if the E. coli
- 6 MCL is in violation. The Level 2 assessment, we
- 7 probably is well, is currently being done by the
- 8 PWS engineers.
- The Lead and Copper Rule. Flint, Michigan, I
- 10 know we've all heard of this. Just to ensure that you
- 11 know that we are doing everything we can, we're taking
- 12 it extremely seriously, very seriously. We
- 13 re-evaluated our procedures on doing the Lead Rule,
- 14 the Lead and Copper Rule. And we have determined that
- 15 the Lead and Copper Rule allows up to five years to
- 16 comply if the 90 percentile lead action level exceeds.
- 17 So, it -- they can take almost -- well, they can take
- 18 five years to get it fixed.
- 19 So, we're taking a more proactive approach.
- 20 We have we went out and did some technical
- 21 assistance to shorten this time frame. We now have 23
- 22 systems that have exceeded the lead action level. And
- 23 we assigned DEQ engineers to each system to provide
- 24 the technical assistance and to meet requirements,
- 25 evaluate the system, conduct a corrosion control study

- 1 handle that backlog, we are drafting 150 to 175
- 2 consent orders. That is a huge number. And so, we've
- 3 streamlined it, we have a template. The legal staff
- 4 helped us. We're really working on this.
- We have currently drafted 74 of these and
- 6 they're in the process of either being reviewed,
- 7 mailed, returned or signed. But at least there are 74
- drafted. And our goal date is September 1st. I don't
- 9 know if we can make it, but we certainly are trying.
- 10 So this is a big deal, very big deal,
- 11 Okay. I want to talk about emergencies. The
- 12 Public Water Supply Group, the Public Water Supply
- 13 Engineering Section particularly, you know, when you
- 14 come to work in the morning, you never know what's
- 15 going to happen. There are emergencies. I mean, you
- 16 can think you're going to have your day all planned
- 17 and then an emergency pops up and you're out in the
- 18 field, you're taking care of some flooding, ice, high
- 19 turbidities, a water leak that -- you know, a line
- 20 break, iron and manganese complaints.
- 21 Iron and manganese may be a secondary
- 22 contaminant, but we spend more time on Iron and
- 23 manganese, we get more complaints about that. At
- 24 least the engineers spend a lot time out there giving
- 25 technical assistance

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1 and also recommend that they get an engineer, if we

- 2 see that they need one, they have to do some
- 3 infrastructure.
- Our initial meetings for the original 19
- 5 systems were completed in May of 2016, so we're still
- 6 working with these systems and getting updates and
- getting things fixed. And it looks like some of those
- 8 may be able to come off of that list maybe in the next
- 9 couple of months.
- The Water Quality Division and the State 10
- 11 Environmental Lab is providing free testing for
- 12 citizens that call in concerned about lead in their
- 13 drinking water. This is -- you know, we're limited on
- 14 funds. We can't do it for everyone. But we don't
- 15 advertise it. But if someone calls in and they're
- 16 concerned, this gives them a peace of mind that their
- 17 water is safe. And if it's not, then we let them know
- 18 and we do what we can to start getting everything
- 19 corrected
- 20 The Stage 2 Disinfectant By-Product Rule,
- 21 this was signed in January of 2006. We received
- 22 primacy in January of 2014. The EPA was the enforcer
- 25 backlog of enforcement from EPA Region 6. So, to
- 23 during that period of time before we took primacy. 24 And so, along with the primacy, we inherited a huge

- Boil advisories, water outages, chlorine
 - 2 releases at water plants. That's happened a couple of
 - 3 times in the recent past.
 - We recently had a back siphon of herbicide
 - 5 involving a Public Water Supply. And that took, I
 - 6 don't know, four days. We had to go out and flush
 - 7 the man's entire house. He put his hose in a tank
 - 8 that he had his herbicide in there and he went back in
 - 9 to get his coffee or something and, lo and behold,
 - 10 there was a line break between his house and the
 - 11 Public Water Supply and came out and all that was
 - 12 gone. It just sucked up in the hose. And so, but it
 - 13 took quite awhile to deal with that.
- 14 So, these are just a few of the things that
- 15 we do. And, of course, there's always the harmful
- 16 algal blooms that blossom every summer.
- 17 We are also - The Drinking Water State
- 18 Revolving Fund is responsible for doing the Need 19 Survey every four years. It's another big deal. It
- 20 takes a lot of effort. And so, the 2015 Needs Survey.
- 21 we had completed our part in early 2016 and the report
- 22 to Congress should be completed by spring of 2017.
- 23 Cadmus is the contractor who puts all that together
- 24 and does the report for EPA.
- 25 The Drinking Water State Revolving Fund, its

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1 percentage that we get of the SRF funds allocated by
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- 2 Congress is dependent upon that Needs Survey. So,
- 3 we're always hoping that it's our percentage gets
- 4 larger. We have great needs. So -
- The Drinking Water State Revolving Fund, I
- 6 think you all are familiar with that. So far, since
- 7 it was -- from its inception in State Fiscal Year
- 8 1998, we provided 162 DWS direct loans for a total of
- 9 \$930 million. We're almost to the billion-dollar mark
- 10 and maybe we'll have a big celebration. But that's
- 11 exciting.
- 12 Also, you know, we're required to provide 20
- 13 percent of our capitalization grant for -- in subsidy.
- 14 And we have chosen the Water Board and the DEQ, we
- 15 manage this program together. We are the grant
- 16 recipient. We are the we do the technical portion.
- 17 We determine the eligibility of the projects and then
- 18 the Water Board acts as our banker.
- 19 So, we have awarded since 2010, we have
- 20 awarded 11 regionalization projects for a total of 9
- 21 million -- about \$9,7 million. And for 2017, this
- 22 year, we have four proposed regionalization projects
- 23 that are going to be about 5.2 million.
- 24 We have one called the South Delaware County
- 25 Water Authority I think there's another name in

- 1 And Brandon Bowman has developed this within the last
 - 2 couple of years. And so, EPA gave us special
 - 3 permission to do this, use this funds, the SRF Funds.
 - 4 We got 40 community water systems, they
 - 5 volunteered, and we did a water loss audit using the
 - 6 AWWA Program, which is free, and we had some training
 - 7 come. A lady came to give us some training on that
 - 8 program and she trained the DWSRF and PWS engineers,
 - 9 along with ECLS, so that they could go out in the
 - 10 community and do these.
 - 11 The 40 community water systems represents
 - 12 about 3.7 percent of the systems in Oklahoma. And
 - 13 this is the first phase and it's been completed. And
 - 14 it shows that on average the 74 percent is the
 - 15 authorized consumption and the 26 percent is water
 - 16 losses.
 - 17 And water losses are composed of, you know,
 - 18 leaky lines, stealing, just not knowing where the
 - 19 water's going, bad bookkeeping, meters that aren't
 - 20 calibrated correctly or old. But there's numerous
 - 21 reasons. So, it's just not water running on the
 - 22 ground, but there's other reasons.
 - 23 And so, he calculated that we have 1,14
 - 24 billion gallons being lost for this 3.7 percent in
 - 25 Oklahoma and \$7.6 million. And so, if you extrapolate

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1 that, you know, it's going to be lots of money.

- So, anyway, so we're starting our Phase 2 and
- 3 we're partnering with the Oklahoma Rural Water
- 4 Association to conduct a leak detection and meter
- 5 analysis of the 40 volunteer systems. The work will
- 6 focus on, you know, locating the leaks, determining
- 7 the accuracy of the facility and the customer's meters
- 8 and also doing some training on showing the personnel
- 9 at the water treatment plant or water system on how to
- 10 locate leaks and verify meter accuracy, And then ECLS
- 11 and the Water Quality Division will go back out later,
- 12 after all this is done, and do another audit and just
- 13 see what improvement we see,
- 14 So, but this is very exciting and we're
- 15 anxious to get started. The contract is going to be
- 16 approved this week. I just feel it in my heart. So,
- 17 I think we're ready to go.
- 18 And the PWS Engineering Section, we have -
- 19 we're mentoring and training six new engineers this
- 20 past year. And, because of the budget cuts, the ECLS
- 21 will only be conducting one inspection a year. And
- 22 so, the PWS engineers will begin conducting sanitary
- 23 surveys for water treatment plants in 2018, which is
- 24 about a year from now. We're in the planning stage.
- 25 We're putting together plans and training and whatnot

1 there, but it's -- that's what it is. And it's quite

- 2 a it's going to be about \$15 million, I believe.
- 3 We're putting in maybe a couple of million of
- 4 principal forgiveness, free money, but they're also -
- 5 this is a agency and federal and state, Tribal. Rural
- 6 development is putting in the majority of the loan and
- 7 some grant funds. The Indian Health Service is 8 providing some funds and the Cherokee Nation has
- 9 actually put in funds. So you know, Cherokee
- 10 Nation is a very good partner when we're funding these
- 11 projects. So, that's going to be a very interesting
- 12 project.
- 13 We have a line that we're going to be
- 14 starting this fall from Edmond to Arcadia. And that
- 15 is a subsidization project. And then we've got I
- 16 can't think of the other ones that we have. But
- 17 anyway, but we've got them on the list. So, I didn't
- 18 put them on my slide here.
- 19 We're also the Capacity Development
- 20 Program is a program that is everything to do with
- 21 drinking water. Just any way to make it better and22 more capacity, whether it be training for operators,
- 23 going and insuring that water systems have the
- 24 managerial and technical and operational capabilities.25 But we also decided to do a water loss audit pilot.

_	WQMAC WQMAC	Meeti	.nç	g 8/9/2016	
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1	to get this started. So, this is also a big deal and		1	this meeting adjourned,	
	I'm anxious to get this started, too.		2		
3	The PWS Compliance Section, they did		3		
4	something really interesting. They have always been		4		
5			5		
6	we decided to district so we'd get them districts.		6		
7	And each coordinator is going to be an expert on all		7		
8			8		
9	pick up the phone and say, hey, district coordinator,		9		
10	what about this rule and that rule and that rule,		10		
11	instead of having to talk to eight different		11		
12	coordinators.		12		
13	So, this is going to be great. It's going to		13		
14	improve customer service, we hope. And also they'll		14		
15	be developing their relationship with their water		15		i
16	systems. I think that these coordinators will take		16		
17	ownership of their district, improve on enforcement		17		
18	and compliance and also provide the training and		18		
19	technical assistance that they need.		19		
20	And I did it, I think, in 10 minutes. Any		20		
21	questions? Okay. Thank you.		21		
22	CHAIRMAN WINEGARDNER: Well, thank you for		22		
23	these informative presentations today. You give us a		23		
24	lot to think about, a lot of things that are going to		24		
25	be coming up in October and beyond. And pretty soon		25		
			23		
		62			64
1	we'll all have a notebook as thick as the one down		1	** CERTIFICATE **	
2	here that we'll be studying from day-to-day so that we		2	STATE OF OKLAHOMA)	
3	can be up on all of these things.) SS;	
4	New business. I have no new business that			COUNTY OF OKLAHOMA)	
5	needs to be before this Board. And then - so then	- 1	4	(<u>(</u>)	
6	the announcements that we have?		5 6	I, Lynette Wrany, a Certified Shorthand Reporter within and for the State of Oklahoma, do hereby	
7	MR. HILDEBRAND: I'll just let the public		7	certify that I reported all of the foregoing meeting.	
8	know, we've got a little pamphlet on the Electronic		8	and that I later reduced it to typewritten form, as	
9	Reporting Rule for anybody that wants to pick them up		9	the same appears herein.	
10	right back by where the Agendas were. Thanks.]	10	I further certify that I am not a relative of	32
11	CHAIRMAN WINEGARDNER: Okay, And our next		11	nor attorney for, nor clerk or stenographer for any	
12	scheduled meeting is October the 4th at 2:00 o'clock	ĺ	12	party to this meeting, and that I am not otherwise	İ
13	in this same room. I think we're going to be busy	ı	13	interested in the event of the same.	- 1
14	before that time and I anticipate that Mark will be	-1	14	I further certify that the above and foregoing	- 1
15	communicating with us and sending us plenty of reading		15 16	typewritten pages contain a full, true and correct transcript of my stenographic notes so taken, during	
16	materials.	[17	said meeting.	
17	And I have nothing else. Are there any other	- 1	18	WITNESS my hand and seal this the 11th day of	
18	announcements that need to be made?		19	August 2016	ļ
19	MS. CHARD-McCLARY: This is Shellie. I would		20	. 0	*75
20	just say that one of the things you will be receiving	- 1	21	Syprette Whany	
21	from Mark will be some proposed dates for next		22	Children warred	
22	calendar year for Council meetings. And those will be		23		
23	discussed and set at the October meeting.	į.	24	LYNETTE WRANY, C.S.R.	
24	CHAIRMAN WINEGARDNER: Very good. Thank you	i,	~ 7	Oklahoma Certified Shorthand Reporter Certificate No. 1167	
25	If there's nothing else then, I will declare		25	Expiration Date: December 31, 2016	
				,	



WATER QUALITY MANAGEMENT ADVISORY COUNCIL

Attendance Record August 9, 2016

Department of Environmental Quality Oklahoma City, Oklahoma

CHECK BOX TO COMMENT

<u>NAME</u> and/or <u>AFFILIATION</u>

Address and/or Phone and/or E-Mail

			<u> </u>
4 Juane Whicardne	WOWAC		
Mark O. Heldelward	DED	· ·	
Pathy Thompson	DEO		
Shellie Chard McCl	ary DED		¥
Michael Mac	J DEQ		
Any Wyote	DEQ	·	
Lon Walso	WANAC		
Mino Tielos	1060		
Robert Carr	WRMAC		
Lida (an	Guest		
Jeff Evert	OGE	everet!	deoge.com
Jennifer Bonle	DEQ		9
Scorr Consell	DEQ		
MIKE MATHIS	CONTINEMAN	LRES.	MIKE MAHSCELL
MichelleWynn	TIEQ		
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